R7-2-1116 Procurement of construction using alternative project delivery methods

A. Definitions

- 1. "Alternative project delivery methods for construction" means

 construction-manager-at-risk, design-build, and job-order-contracting

 construction services.
- "Coefficient" means the contractor's price adjustment to the unit price in a
 job order contract. Several coefficients may apply to the unit price book.
- 3. "Construction-Manager-At-Risk" shall be used in this section consistent with the definition in Arizona Revised Statute §41-2503(5).
- 4. "Design-Bid-Build" shall be used in this section consistent with the definition in Arizona Revised Statute §41-2503(12).
- "Design-Build" shall be used in this section consistent with the definition
 in Arizona Revised Statute §41-2503(13).
- 6. "Factors" means the conditions a school district governing board shall consider before making a decision to use an alternative project delivery method for construction. The factors shall address such things as industry practices, surveys, trends, past experiences, evaluations of completed projects, and related information regarding the expected benefits and drawbacks of particular alternative project delivery methods. To the extent practicable, such factors shall relate back to the specific characteristics of the project or projects at issue. Specific factors to be addressed are specified in Arizona Administrative Code R7-2-1116(B)(2).

- 7. "Job-Order-Contracting" shall be used in this section consistent with the definition in Arizona Revised Statute §41-2503(23).
- 8. "Life-cycle costs" means all relevant cost over time of a project. These include first costs, such as capital investment costs, purchase, and installation costs; future costs, such as energy costs, operating costs, maintenance costs, capital replacement costs, financing costs; and any resale, salvage, or disposal cost, over the life-time of the project.
- 9. "Prime contractor" means a general contractor, who contracts with a property owner and, in turn, employs a subcontractor, or subcontractors, to perform some or all of the work.
- 10. "Specific, single project" shall be used in this section consistent with the definition in Arizona Revised Statute §41-2503(35).
- 11. "Unit price" means the price published in the Unit Price Book for a specific construction or construction related task. Each unit price is comprised of labor, equipment, or material costs to accomplish a specific task, and shall be defined in the contract.
- 12. "Unit price book" means a comprehensive listing of specific construction related tasks together with a specific unit of measurement and a unit price.

B. Use of Alternative Project Delivery Methods

1. Alternative project delivery methods for construction services shall be procured as provided in this section, except as authorized by Arizona

- Administrative Code R7-2-1024, R7-2-1033, R7-2-1053, R7-2-1056, and R7-2-1111 through R7-2-1115.
- 2. The school district's governing board shall consider, as applicable, the factors in R7-2-1116(A)(6) and below and make a written determination that the use of a specific alternative project delivery method is in the best interest of the district.
 - a. Cost control Lack of definition and many options on a project
 require a project delivery process where the designer, contractor,
 and school district work together to produce a best value design
 solution for a given budget. This is accomplished through
 contractor and designer value engineering efforts making tradeoffs of different design solutions with the school district.
 - b. Value engineering The advantages provided by early involvement of the contractor in the design phase of the project.
 Value engineering includes constructability reviews, materials reviews, and design consultation. These services should result in increased project quality and lower lifetime costs associated with the project.
 - Market conditions Local and national economic conditions and
 the availability of various materials and services in the local
 construction market.

- d. Schedule Critical timing of construction that may have to be phased or may need to be tailored to educational schedules.
- e. Specialized expertise Unique features or functional requirements

 of the project that make past experience with similar situations or

 detailed knowledge critical to project success.
- f. Technical complexity Any unusual or particularly technicallysensitive aspects of the project that require specific skills or
 experience. This may also include the district's need to have the
 construction-manager-at-risk or design-build firm provide
 financing for the project as well as operations and maintenance
 services.
- manage the project, in terms of experience, manpower, and the understanding and implementation of partnering and teambuilding concepts. These factors may indicate that an alternate or additional source of project management is warranted.
- 3. Each project under a design-build construction services contract or a construction-manager-at-risk construction services contract shall be a specific, single project. No additional project may be added to the scope of work that was not defined in the Request for Qualifications or request for proposals for such projects. This requirement shall not limit a school district's ability to issue valid change orders for a design-build construction

services contract or a construction-manager-at-risk construction services contract.

- C. Selection Committee. A selection committee shall be established and utilized when a school district governing board approves using one of the following alternative project delivery methods of construction: construction-manager-at-risk, design-build, or job-order-contracting.
 - 1. The school district shall establish a qualified selection committee for each construction-manager-at-risk, design-build, and job-order-contracting procurement. The selection committee shall consist of not less than five and no more than seven members and shall include at least one person who is a senior management employee of a licensed contractor and one person who is an architect or an engineer who is registered pursuant to Arizona Revised Statutes §32-121. Members of the selection committee may be employees of the school district or outside consultants.
 - a. Outside contractors, architects and engineers serving on a selection committee shall not receive compensation from the school district for performing this service, but the school district may reimburse them for travel, lodging, and other expenses incurred in connection with service on a selection committee.
 - b. A person who is a member of a selection committee shall not be a contractor under a construction-manager-at-risk, design-build, or job-order-contracting contract awarded under the procurement or provide

construction, construction services, materials, or other services under the contract.

- 2. The selection committee shall be responsible for performing the following:
 - a. Evaluation of the statements of qualifications and performance data
 that are submitted in response to the school district's Requests for
 Qualifications.
 - b. If determined by the school district and included in the Request for Qualifications, conducting interviews with at least three but not more than five persons or firms as specified in the Request for Qualifications regarding the professional services or construction services, and the relative methods of approach for furnishing the required construction services. Except that if multiple contracts are being procured under a single Request for Qualifications, the number to be interviewed shall be at least three and not more than the number of contracts plus two.
 - c. Selecting a final list for each contract of three of the persons or firms, in order of preference and based on the criteria and the weighting of the criteria included in the Request for Qualifications, the selection committee deems to be the most qualified to provide the professional services or construction services. The district shall retain documentation detailing the basis for the selection of the persons or firms on the final list.

The selection of the final list and order of preference on the final list shall be based solely on demonstrated competence, including a subcontractor selection plan or procedures to implement the subcontractor selection plan. Selection shall not include consideration of fees, price, staff hours, or any other cost information at any point in the selection process under this section, including the selection of the persons or firms to be interviewed, the selection of the persons or firms to be on the final list, in determining the order of preference of persons or firms on the final list, or for any other purpose in the selection process.

If the Request for Qualifications solicited multiple contracts, the selection committee shall select a separate final list for each contract, except that if multiple contracts are being procured and if the Request for Qualifications specified that all of the multiple contracts will be awarded to a single contractor, the selection committee may select a single final list for all of the multiple contracts.

perform the construction services select subcontractors based on qualifications alone or on a combination of qualifications and price and shall not select subcontractors based on price alone. A qualifications and price selection may be a one- step selection

based on a combination of qualifications and price or a two-step selection. In a two-step selection, the first step shall be based on qualifications alone and the second step may be based on a combination of qualifications and price or on price alone. The selection committee shall use this information as part of the basis of selection and the school district shall incorporate this plan, in part or in whole, into the contract as the school district so decides.

to the Request for Qualifications or if persons or firms withdraw
from the procurement process so that there are only two
responsible and responsive persons or firms remaining in the
procurement process, the school district may elect to have the
selection committee proceed with the procurement, including
interviews and the final list, with those two persons or firms or
the school district may readvertise pursuant to this subsection as
the school district deems necessary or appropriate.

If only one responsive and responsible person or firm responds to the Request for Qualifications, or if persons or firms withdraw from the procurement process for a contract or multiple contracts to be negotiated under the one-step process so that only one responsive and responsible person or firm remains in the procurement process, the school district may elect to proceed

with only one person or firm in the procurement process and may award the contract or contracts to a single person or firm if the school district determines in writing that the fee negotiated pursuant to the one-step process is fair and reasonable and either other prospective persons or firms had a reasonable opportunity to respond or there is not adequate time for a resolicitation.

If a person or firm on the final list withdraws or is removed from the procurement process and the selection committee determines that it is in the best interest of the school district, the selection committee may replace that person or firm with another person or firm that submitted qualifications and that is selected by the selection committee as the next most qualified.

D. The Request for Qualifications

- 1. The Request for Qualifications shall include the following:
 - a. Instructions and information to prospective proposers concerning the qualifications submittal requirements, including the time and date set for submittal deadline, the address of the office at which the submittals are to be received, the period during which the submittals shall be accepted, and any other special information.
 - b. The anticipated evaluation period before selection of a final list.
 - c. General information on the project site, scope of work, schedule, selection criteria, project design and construction budget, or life-cycle

- budget for a procurement that includes maintenance, operations, and finance services.
- d. The weight prescribed by the school district for each of the criteria to be used in making the evaluation.
- e. The criteria to be used in making the evaluation, which shall include at a minimum:
 - <u>Firm's capabilities and qualifications for performing the scope of work;</u>
 - <u>ii.</u> Contractors' or materials suppliers' project team, and key members' education, training and qualifications;
 - iii. Method of Approach, including subcontractor plan, safety plan;
 - iv. Safety record and worker's compensation rate;
 - v. Projected construction schedule;
 - vi. Current workload;
 - vii. Five most recent representative examples of similar work along with references for each example;
 - viii. Current bonding availability and capacity;
 - ix. Any judgment or liens against the prospective proposer within the last three years;
 - x. Any current unresolved bond claims against the prospective proposer;

- xi. Any deficiency orders issued against the prime contractor by the Arizona Registrar of Contractors within the last three years.
- <u>xii.</u> Any filing under the United States Bankruptcy Code,
 <u>assignments for the benefit of creditors</u>, or other measures taken
 for the protection against creditors during the last three years.
- f. The type of contract to be used.
- g. The name of the district representative(s).
- h. If applicable, the district shall state that it will conduct interviews as part of the evaluation process.
- E. Receipt and opening of statements of qualifications, technical proposals and price
 proposals for design build and job order contracting
 - Statements of qualifications, technical proposals and price proposals shall be
 received and opened in accordance with R7-2-1045(A) and (B). Late
 statements and proposals, modifications, or withdrawals shall be considered
 in accordance with R7-2-1044 and R7-2-1049.
 - 2. A school district may cancel a request for qualifications or a request for proposals or reject in whole or in part any or all submissions of qualifications or proposals as specified in the solicitation if it is in the best interest of the school district. The school district shall make the reasons for cancellation or rejection part of the procurement file.

F. Contract awards

The school district shall award a contract for construction-manager-at-risk, design-build, and job-order-contracting alternative project delivery methods of construction services to one of the persons or firms on the final list for that contract. An exception may be made if only two of the persons or firms that the selection committee determines are qualified respond to the request for proposals or if one of the three persons or firms on the final list drops out of the procurement process so that only two persons or firms remain on the final list. In the case of an exception, the school district may elect to proceed with the procurement process with the two persons or firms or elect to readvertise. The decision to proceed or readvertise shall be made by the school district, as determined in its best interests.

If only one responsive and responsible person or firm responds to the request for qualifications for a contract or multiple contracts to be negotiated under subsection E of this section or if persons or firms withdraw from the procurement process so that only one responsive and responsible person or firm remains in the procurement process, the school district may award the contract or contracts to a single person or firm if the school district determines in writing that the fee negotiated pursuant to subsection E of this section is fair and reasonable and either other prospective persons or firms had a reasonable opportunity to respond or there is not adequate time for a resolicitation.

- 2. Contract awards shall be made through a one-step or two-step process as follows:
 - a. A one-step selection process may be used for any of the alternative project delivery methods for construction. This process consists of:
 - i. The school district issuing a Request for Qualifications to all vendors registered for construction or construction services on the school district's prospective bidders list, pursuant to R7-2-1023 and R7-2-1024(A),(C), and (D); or R7-2-1022 if required, or if not required but the district so chooses.
 - data as outlined in Arizona Administrative Code R7-2
 1116(C)(2) by the school district.
 - district shall enter into separate negotiations for the contract with the highest qualified person or firm on the final list, for the construction services. The negotiations shall include consideration of compensation and other contract terms that the school district determines to be fair and reasonable. In making this determination, the school district shall take into account the estimated value, scope, complexity and nature of the construction services to be rendered.

- v. If the school district is unable to negotiate a satisfactory contract, including compensation and other contract terms determined to be fair and reasonable to the school district, with the person or firm considered to be the highest qualified on the final list, the school district shall formally terminate negotiations with that person or firm. After terminating negotiations with the highest qualified person or firm, the school district may then undertake negotiations with the next most qualified person or firm on the final list in sequence until an agreement is reached or a determination is made to reject all persons or firms on the final list.
- v. If a contract for construction services is entered into pursuant to
 this subsection, construction shall not commence until the school
 district and contractor agree in writing on either a fixed price that
 the school district will pay for the construction or a guaranteed
 maximum price for the construction to be commenced.

Once the school district enters into a contract for preconstruction or construction services, the procurement process is closed. Once closed, the school district shall not reopen a procurement process.

vi. The Request for Qualifications, statements of qualifications, and

performance data shall be open to public inspection after the

contract is awarded and the school district has executed the

- contract. To the extent that the offeror designates and the school district concurs, trade secrets and other proprietary data contained in a proposal shall remain confidential.
- b. A two-step selection process may be used for the design-build and job order contracting delivery methods. This process consists of:
 - i. The school district issuing a Request for Qualifications to all vendors registered for construction or construction services on the school district's bidders list, pursuant to R7-2-1023 and R7-2-1024(A),(C), and (D); or R7-2-1022 if required, or if not required but the district so chooses.
 - ii. Evaluation of the statements of qualifications and performance

 data as outlined in Arizona Administrative Code R7-2
 1116(C)(2) by the school district.
 - district shall issue a request for proposals to the persons or firms
 on the final list for that contract. A request for proposals shall be
 issued at least 14 days before the closing date and time for
 receipt of proposals unless a shorter time is determined necessary
 by the school district.
 - iv. Notice of the request for proposals shall be issued in accordance with R7-2-1022.
 - v. The request for proposals shall include the following:

- (1) A general description of the project site, scope, schedule, selection criteria, and project design and construction budget, or life cycle budget for a procurement that includes maintenance, operations, and finance services.
- (2) A statement that the contract or contracts will be awarded to the person or firm whose proposal receives the highest number of points under the scoring method specified in the solicitation.
- (3) A description of the scoring method, including a list of the factors and the number of points allocated to each factor.

 The factors in the scoring method shall include:
 - (a) Offeror qualifications.
 - (b) Offeror financial capacity.
 - (c) Ability to comply with the school district's project schedule.
 - (d) An offeror quality management plan.
 - (e) A subcontractor management plan that contains
 information as to how the firm proposes to manage
 the subcontracting of the project or the job orders.
 - (f) For design-build construction services, if the

 request for proposals does not contain the

 specifications prescribed in item (h)(iii) of this

- subsection and for job-order-contracting construction services, the price or life cycle price for procurements that include maintenance services, operations services or finance services.
- (g) Other evaluation factors as determined by the school district.
- (h) For design-build construction services only:
 - i. Demonstrated compliance with the design requirements.
 - ii. The design requirements.
 - cost, for procurements that include maintenance services, operations services or finance services, with the school district's budget as prescribed in the request for proposals, if the request for proposals specifies that the school district will spend its project budget and not more than its project budget and is seeking the best proposal for the project budget.
- (4) A requirement that each offeror submit separately a technical proposal and a price proposal and that the

- offeror's entire proposal is responsive to the requirements in the request for proposals. For design-build construction services, the price in the price proposal shall be a fixed price or a guaranteed maximum price.
- (5) A statement that in applying the scoring method, the selection committee will separately evaluate and score the technical proposal before opening, evaluating, and scoring the price proposal.
- (6) If the school district desires to conduct discussions with offerors, a statement that discussions may be held and a requirement that each offeror submit a preliminary technical proposal before the discussions are held.
- (7) Type of contract to be used.
- (8) That offerors may designate as proprietary portions of the proposal.
- (9) Notice that all information and bids submitted by bidders, except as stated in (8) above, will be made available for public inspection following the award of the contract.
- (10) Instructions and information to bidders concerning the bid submission requirements including the time and date set for opening the proposals, the address of office at which proposals are to be received, the period during which

- proposals shall be accepted, and any other special information.
- (11) The contract terms and conditions, including warranty and bonding or other security requirements, as applicable.
- (12) The name of the district representative(s).
- (13) If the request for proposals incorporates documents by reference, the request for proposals shall specify where such documents may be obtained.
- (14) A request for proposals may require the submission of bid samples, descriptive literature, and technical data, and may require inspection or testing of a product before award.
- shall stipulate a fee equal to a percentage of the school district's project final design and construction budget, but not less than two-tenths of one per cent of the project final design and construction budget, to be paid to each final list offeror who provides, a responsive, but unsuccessful, proposal.
- (16) For job-order-contracting, if it is the intent of the school district to award multiple contracts, it shall state that intention in the request for proposals.

- vi. If included by the school district in the request for proposals, the selection committee shall conduct discussions with all persons or firms that submit preliminary technical proposals. Discussions shall be for the purpose of clarification to assure full understanding of, and responsiveness to, the solicitation requirements. Offerors shall be accorded fair treatment with respect to any opportunity for discussion and for clarification by the owner.
- vii. Revision of preliminary technical proposals shall be permitted after submission of preliminary technical proposals and before award for the purpose of obtaining best and final proposals. Best and final proposals shall be obtained in accordance with Arizona Administrative Code R7-2-1048. In conducting any discussions, information derived from proposals submitted by competing offerors shall not be disclosed to other competing offerors.
- viii. After completion of any discussions pursuant to paragraph (vi) of
 this subsection or if no discussions are held, each offeror shall
 submit separately its final technical proposal and its price
 proposal.
- ix. Before opening any price proposal, the selection committee shall open and evaluate the final technical proposals and score the final technical proposals using the scoring method in the request

- for proposals. No other factors or criteria may be used in evaluation and scoring.
- x. After completion of the evaluation and scoring of all final technical proposals, the selection committee shall open, evaluate and score the price proposals, and complete the scoring of the entire proposals using the scoring method in the request for proposals. No other factors or criteria may be used in evaluation and scoring.
- xi. The school district shall award the contract or contracts to the responsive and responsible offeror whose proposal receives the highest score under the method of scoring in the request for proposals. No other factors or criteria may be used in evaluation and award.
- xii. The procurement file shall contain the combined tabulations signed by all members of the selection committee and the written basis on which the selection is made in the first step, and the award is made in the second step, including price competition evaluation in step two.
- xiii. The Request for Qualifications, statements of qualifications, and performance data, and technical/price proposals shall be open to public inspection after the contract is awarded and the school district has executed the contract. To the extent that the offeror designates and the school district concurs, trade secrets and other

- proprietary data contained in a proposal shall remain confidential.
- xiv. For design-build construction services only, the school district shall award a stipulated fee equal to a percentage of the school district's project final design and construction budget, as prescribed in the request for proposals, but not less than two-tenths of one per cent of the school district's project final design and construction budget, to each final list offeror who provides, a responsive, but unsuccessful, proposal. If the procurement officer does not award a contract, all responsive final list offerors shall receive the stipulated fee based on the school district's estimate of the project final design and construction budget as included in the request for proposals.
- offeror within 90 days after the award of the initial contract or the decision not to award a contract. In consideration for paying the stipulated fee, the procurement officer may use any ideas or information contained in the proposals in connection with any contract awarded for the project, or in connection with a subsequent procurement, without any obligation to pay any additional compensation to the unsuccessful offerors.
- xvi. Notwithstanding the other provisions of this paragraph, an unsuccessful final list offeror may elect to waive the stipulated

- fee. If an unsuccessful final list offeror elects to waive the stipulated fee, the school district may not use ideas and information contained in the offeror's proposal, except that this restriction does not prevent the school district from using any idea or information if the idea or information is also included in a proposal of an offeror that accepts the stipulated fee.
- 3. When using the two-step selection process, and if so stated in the request for proposals, the school district may award multiple contracts for job-order-contracting, if such awards are determined to be in the best interests of the school district.
- 4. The contract requirements for construction-manager-at-risk and design-build may be written in multiple parts, or individual contracts prepared that separate any pre-construction services, design services, maintenance services, operations services, and finance services from construction services.
- 5. The school district shall award the construction-manager-at-risk contract at the conceptual stage of the project prior to schematic design being completed. However, if unusual circumstances warrant awarding the construction-manager-at-risk contract after schematic design, the district governing board shall approve the justification for such an award.
- 6. The school district shall perform a detailed review of the estimate that supports the guaranteed maximum price. If deemed necessary, the school district may consider using an architect, engineer, or professional consultant

to assist the school district, if the review is outside the school district's expertise. That architect, engineer, or professional consultant shall be independent of the architect or engineer that was hired to prepare the construction documents for the project. In no case shall the school district award the construction phase of a construction-manager-at-risk or design-build project if the presented guaranteed maximum price is greater than the school district's budget for the project. The budget is the sum of the authorizing state agency funds plus school district funds.

7. During negotiations for the construction-manager-at-risk contract, the school district shall determine that the pre-construction services, general conditions, schedule, construction contingency, and construction fees are reasonable and justified, and these shall be approved by the school district's governing board.

G. Contractor licenses

- The contractor for design-build or job-order-contracting construction
 services is not required to be registered to perform design services pursuant
 to Arizona Revised Statutes, Title 32, Chapter 1 if the person or firm
 actually performing the design services on behalf of the contractor is
 appropriately registered.
- 2. The contractor for construction-manager-at-risk, design-build or job-order-contracting construction services shall be licensed to perform construction pursuant to Arizona Revised Statutes, Title 32, Chapter 10.

H. Contract and performance requirements

- 1. The school district shall procure design, engineering, and other specified professional services relating to a construction-manager-at-risk construction services project pursuant to R7-2-1117 through R7-2-1123.
- 2. The school district shall negotiate pre-construction services, general conditions, schedules, construction contingency, and construction fees for construction-manager-at-risk and design-build projects that are reasonable and justified. Such fees shall be part of the construction-manager-at-risk or one-step design-build contract. For two-step design-build contracts, the fees shall be included in the vendor's proposal and shall become part of the awarded contract.
- 3. For job-order-contracting construction services projects, if the school district does not include design, engineering and other specified professional services in the job-order-contracting construction services contract, the school district shall procure such services pursuant to R7-2-1117 through R7-2-1123.
- 4. The school district shall ensure that no job order exceeds the maximum dollar amount determined pursuant to Arizona Revised Statutes §41-2578, subsection J, paragraph 1. Requirements shall not be artificially divided or fragmented in order to constitute a job order that satisfies this requirement.
- 5. If the contractor subcontracts or intends to subcontract part or all of the work under a job order, the contractor shall make the subcontractor aware of

job order pricing using standard task descriptions, applicable unit prices, and the quantity of standard tasks.

- a. The contractor shall promptly deliver the following to each subcontractor invited to bid a coefficient to the contractor to do all or part of the work under a job order:
 - i. Descriptions of all standard individual tasks on which the subcontractor is invited to bid.
 - ii. Standard unit prices for the individual tasks on which the subcontractor is invited to bid.
- b. If the contractor has already priced the job order, the contractor shall promptly deliver the following to each subcontractor invited or agreeing to do any of the work included in the job order:
 - i. Descriptions of all standard individual tasks on which the subcontractor is invited to perform.
 - ii. The estimated number of units of each standard individual task
 that is included in the work that the subcontractor is invited to
 perform.
 - iii. The standard unit price for each standard individual task that is included in the work that the subcontractor is invited to perform.
- 6. For job-order-contracting job orders, the school district shall set administrative limits to assure each job order does not exceed the limit set in paragraph H.4 of this subsection. When a job order is being estimated

without a pre-agreed upon unit price book, the school district shall determine the appropriateness of the job order costs. This determination shall be documented. When job-order-contracting job orders are accomplished under a guaranteed maximum price type construction without a unit price book, the process shall be open book.

I. Prohibitions

- 1. Notwithstanding anything to the contrary in this section or this article, a school district shall not:
 - a. Enter into a contract as contractor to provide construction-manager-atrisk construction services, design-build construction services, or joborder-contracting construction services.
 - b. Contract with itself, with another school district, with this state, or with any other governmental unit of this state, or the federal government for the school district to provide construction-manager-at-risk construction services, design-build construction services, or job-order-contracting construction services.
 - c. The prohibitions prescribed in subsections a. and b. of this section do
 not prohibit a school district from providing construction for itself as
 provided by law.
- J. The procurement officer shall include in each contract for construction services

 the full street or physical address of each separate location at which the

 construction will be performed and a requirement that the contractor and each

subcontractor at any level include in each of its subcontracts the same address information. The contractor and each subcontractor at any level shall include in each subcontract the full street or physical address of each separate location at which construction work will be performed.

K. Bid security

- 1. Bid security executed in accordance with R7-2-1111(C), shall be provided for construction-manager-at-risk, design-build, and job-order-contracting procurements, if the school district estimates that the budget for construction, excluding the cost of any finance services, maintenance services, operations services, design services, pre-construction services, or other related services included in the contract, will be more than the amount established by A.R.S. § 15-213(A)(2):
 - a. For construction-manager-at-risk or design-build construction services: 10% of the school district's construction budget for the project as described in the request for proposals, excluding finance services, maintenance services, operations services, design services, pre-construction services, or any other related services included in the contract.
 - b. Job-order-contracting construction services: The amount prescribed by the school district in the request for proposals when using the two-step procurement process, but not more than 10% of the school district's reasonably estimated budget for construction that the school district believes is likely to actually be done during the first year under the

contract, excluding any finance services, maintenance services, operations services, design services, pre-construction services, or other related services included in the contract.

2. Nothing in this section prevents the school district from requiring such bid security in relation to any construction services contract.

L. Contract performance and payment bonds

- 1. Contract performance and payment bonds executed in accordance with R7
 2-1112 shall be provided for construction-manager-at-risk, design-build, and job-order-contracting contracts, if the school district estimates that the budget for construction, excluding the cost of any finance services, maintenance services, operations services, design services, pre-construction services, or other related services included in the contract, will be more than the amount established pursuant to A.R.S. § 15-213(A)(1).
 - a. Performance and payment bonds for construction-manager-at-risk or design-build contracts shall be in an amount equal to 100% of the amount of construction services in the contract. The amount of the bonds shall not include the cost of any design services, preconstruction services, finance services, maintenance services, operations services, and other related services included in the contract.
 - b. Performance and payment bonds for job-order-contracting contracts

 shall be in an amount equal to 100% of the amount of construction

 services in the contract. The amount of the bonds shall not include any

design services, pre-construction services, finance services, maintenance services, operations services, or other related services included in the contract. The bond may be a single bond for the full term of the contract, a separate bond for each year of a multiyear contract, or a separate bond for each job order, as determined by the school district. If a single bond is obtained for the full term of the contract or a separate bond for each year of a multiyear contract, the bond amount shall initially be based on the school district's reasonable estimate of the amount of construction that the school district believes is likely to actually be done during the full term of the contract or during the particular year of a multiyear contract, as applicable.

M. Payment and retention

- The school district shall examine and verify the accuracy of all constructionmanager-at-risk, design-build, and job-order-contracting pay applications and supporting documents prior to paying the contractor.
- 2. There shall be no retention for job-order-contracting construction services contracts. The school district may elect to have no retention for construction-manager-at-risk and design-build construction services contracts. If the school district elects to have retention, then payment retention for construction-manager-at-risk and design-build contracts shall be in accordance with R7-2-1114.
- 3. Retention applies only to amounts payable for construction and does not apply to amounts payable for design services, pre-construction services,

finance services, maintenance services, operations services, or any other related services included in the contract.

N. School districts that use construction-manager-at-risk, design build, qualified select bidders list or job-order-contracting to procure construction services shall submit, on or before January 15 of each year, a report to the secretary of state on the benefits associated with the use of such procurement methods. The report shall include the number of projects completed in the preceding calendar year using that procurement method, the cost and description of each project and an estimate of any cost savings or other benefits realized through the use of that procurement method.

PROCUREMENT OF CONSTRUCTION

R7-2-1109 Notice of competitive sealed bidding for construction

The school district shall issue notice of competitive sealed bidding for a construction contract to all vendors registered for such work on the school district's prospective bidders list. Such notice shall be issued in accordance with R7-2-1024 or R7-2-1022 if required, or if not required but the district so chooses.

R7-2-1110 Qualified Select Bidders List

As an alternative to R7-2-1109, the school district may use the qualified select bidders list method to determine the vendors who receive the notice of competitive sealed bidding for a construction contract. The qualified select bidders list shall be determined in accordance with this subsection.

A. Definitions

- 1. "Prospective proposer" means a prime contractor or construction materials

 supplier who submits a proposal in response to a Request for

 Qualifications under a Qualified Select Bidders List process.
- 2. "Qualified Select Bidders List" means a selection process for establishing a list of best-qualified prime contractors and/or construction material suppliers for a specific, single project. The selection process is based upon listed evaluation criteria and conducted through a Request for Qualifications. Once the selection process is complete, the qualified

bidders are invited to submit a sealed competitive bid based upon architectural/engineering plans and specifications or material specifications.

- B. Sealed prime contractor or construction materials supplier qualifications proposals shall be solicited through "Requests for Qualifications."
 - 1. Requests for Qualifications shall be issued at least 21 days before the time and date set for submission.
 - 2. Use of the qualified select bidders list shall be restricted to the specific project(s) identified in the request for qualifications.
 - 3. The qualified select bidders list must consist of at least three prime contractors when a contractor is solicited or three construction material suppliers when material suppliers are solicited.
 - 4. The qualified select bidders list for any specific project(s) is valid for one year but may be extended for an additional year, at the option of the school district.

C. The Request for Qualifications

- 1. The Request for Qualifications shall include the following:
 - a. Notice that all information and qualifications submittals by the prospective proposers will be made available for public inspection following the establishment of a qualified select bidders list.
 - b. Instructions and information to prospective proposers concerning the qualifications submittal requirements, including the time and date set

for submittal deadline, the address of the office at which the submittals are to be received, the period during which the submittals shall be accepted, and any other special information.

- c. The anticipated evaluation period and selection of a qualified select bidders list.
- d. General information on the project site(s), scope of work, schedule, selection criteria, project design and construction budget, or life-cycle budget for a procurement that includes maintenance, operations, and finance services.
- e. The weight prescribed by the school district for each of the criteria to be used in making the evaluation.
- f. The criteria to be used in making the evaluation, which shall include at a minimum:
 - i. Firm's capabilities and qualifications for performing the scope of work:
 - ii. Contractors' or materials suppliers' project team, and key members' education, training and qualifications;
 - iii. Method of Approach, including subcontractor plan, safety plan;
 - iv. Safety record and worker's compensation rate;
 - v. Projected construction schedule;
 - vi. Current workload;

- vii. Five most recent representative examples of similar work along with references for each example;
- viii. Current bonding availability and capacity;
- ix. Any judgment or liens against the prospective proposer within the last three years;
- x. Any current unresolved bond claims against the prospective proposer;
- xi. Any deficiency orders issued against the prime contractor by the

 Arizona Registrar of Contractors within the last three years; and
- <u>xii</u> Any filing under the United States Bankruptcy Code, assignments for the benefit of creditors, or other measures taken for the protection against creditors during the last three years.
- g. The type of contract to be used.
- h. The name of the district representative(s).
- i. The expiration date of the qualified select bidders list if less than one year.
- j. The district reserves the right to conduct interviews as part of the evaluation process.

D. Pre-Proposal Conferences

The school district may conduct a pre-proposal conference not less than 14 days prior to the qualifications submittal date for the purposes of explaining the

requirements of the request for qualifications.

E. Amendments to Request For Qualifications

- 1. An amendment to a request for qualifications shall be issued if necessary to do any of the following:
 - a. Make changes in the Request for Qualifications;
 - b. Correct defects or ambiguities; or
 - c. Furnish to prospective proposers information given to any other

 prospective proposer, if the information will assist the prospective

 proposers in submitting their qualifications proposal or if the lack of
 the information will prejudice the prospective proposers.
- Amendments to request for qualifications shall be so identified and shall be distributed to all persons to whom the original request for qualifications was distributed by the school district.
- Amendments to request for qualifications shall be issued within a reasonable time before the submittal date to allow prospective proposers to consider them in preparing their qualification proposals. If the school district determines that the time and date set forth in the request for qualifications does not permit sufficient time for proposal preparation, the time and date for the submittal shall be extended in the amendment or, if necessary, by telegram, or telephone or electronic communication and confirmed in the amendment.

F. Pre-submittal modification or withdrawal of Qualifications Proposals

- A prospective proposer may modify or withdraw their proposal at any time
 before the prescribed submittal deadline if the modification or withdrawal is
 received before the time and date set for the submittal at the location
 designated in the request for qualifications.
- All documents concerning a modification or withdrawal of a proposal shall be retained in the official records of the school district.

G. Late submittals, late withdrawals and late modifications

- 1. A submittal, modification or withdrawal is late if it is received at the location designated in the request for qualifications for receipt of qualification proposals after the time and date set for the submittal.
- 2. A late qualification proposal, late modification, or late withdrawal shall be rejected, unless the qualifications proposal, modification or withdrawal would have been timely received but for the action or inaction of school district personnel and is received before the qualified select bidders list is established.
- 3. Prospective proposers submitting qualifications proposals, modifications, or withdrawals that are rejected as late shall be so notified as soon as practicable.
- 4. All documents concerning acceptance of a late qualifications proposal, late modification, or late withdrawal shall be retained in the official records of the school district.

H. Receipt, opening and recording qualifications proposals

- Each qualifications proposal and modification shall be time and date stamped upon receipt and stored unopened in a secure place until the date and time set forth in the request for qualifications.
- Qualifications proposals and modifications shall be opened publicly at the date and time designated in the request for qualifications and in the presence of one or more witnesses. The name of each proposer and any other relevant information deemed appropriate by the school district shall be recorded. The record shall be available for public inspection.
- 3. After the qualified select bidders list is established, the qualification proposals shall be available for public inspection, except that portion of a qualifications proposal that was designated as confidential pursuant to R7-2-1005 shall remain confidential from and after the time of the submittal deadline.

I. Establishing the Qualified Select Bidders List

- The qualified select bidders list shall be established by determining the
 highest rated proposers from the qualification proposals received. This will
 be a minimum of three and a maximum of five.
- 2. The determinations of the highest rated proposers shall be accomplished by having each member of the evaluation committee rate each proposal as to the established criteria for evaluation.

- 3. For each qualified select bidders list process there will be established by the school district an evaluation committee composed of five members. These members shall include the project designer(s) or construction material specifier(s), one member from the prime contracting/construction material supplier community that performs commensurate level work and is disinterested in this project, a school district facilities representative and two other members as designated by the school district.
- 4. The evaluation committee shall review and rate each proposal received according to the established evaluation criteria. The committee members shall make written notes as appropriate and submit those notes and their evaluation scores to the school district procurement agent. The school district procurement agent shall add the evaluation committee's scores for each qualification proposal and shall sign, date and submit those results to the evaluation committee for final determination of the three to five highest rated proposers, which will then constitute the qualified select bidders list. A one-year eligibility period for the qualified select bidders list shall begin on the date the school district procurement agent signs the evaluation results, and may be extended one year at the option of the school district.
- 5. After the initial evaluation, the committee may conduct interviews with the proposers that have been identified to be the most highly qualified before making the final determination of the qualified select bidders list. The committee members shall make written notes as appropriate and submit those notes and their evaluation scores to the school district procurement

agent. The school district procurement agent shall add the evaluation committee's scores for each qualification proposal and shall sign, date and submit those results to the evaluation committee for final determination of the three to five highest rated proposers, which will then constitute the qualified select bidders list. A one-year eligibility period for the qualified select bidders list shall begin on the date the school district procurement agent signs the evaluation results, and may be extended one year at the option of the school district.

- 6. Once the qualified select bidders list is established, a written notice of the selected proposers will be sent to all the proposers.
- After the establishment of the qualified select bidders list, a written record showing the basis for determining the qualified select bidders list shall be prepared by the school district procurement agent, retained in the official records of the school, and made available to the public for review.
- 8. The qualified select bidders shall then be provided an invitation for bid, which shall follow the established School District Procurement Rules, Arizona Administrative Code, Article 10, R7-2-1024 to R7-2-1032. For any projects not identified in the Requests for Qualifications, the district may not solicit bids on those projects under the qualified select bidders list either in the initial one-year period or the one-year extension period.
- 9. Projects identified in the solicitation must have invitation for bids issued within the initial one-year period, or in the one-year extension period, to be awarded a contract under that qualified select bidders list.

- J. Less than three proposals are received
 - 1. In the event that less than three qualifications proposals are received, this procurement process will cease and the school district may elect to reissue the request for qualifications or pursue other procurement methods.
 - 2. In the event that less than three proposers are identified by the selection committee as being the most highly qualified, this procurement process will cease and the school district may elect to reissue the request for qualifications or pursue other procurement methods.
- K School districts that use the qualified select bidders list method to procure
 construction services shall adhere to the reporting requirements in R7-2-1116(N).